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NATIONAL FOREIGN INTELLIGENCE BOARD

WASHINGTON, D.C. 20505

IC-82-5575 28 September 1982

Walter Elder

ph 3:1

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MEMORANDUM FOR	: Deputy Director, National Security Agency
FROM:	Walter Elder Executive Secretary
SUBJECT:	Unauthorized Disclosures .
Your memo	randum of 9 September 1982 (Serial: N1021) has been
referred to th	e Acting Director of Central Intelligence who notes that
the Security (ommittee has scheduled this subject for consideration at
its annual sen	inar in mid-October. The Chairman, Security Committee,
will then be	n a better position to make his recommendations to the DCI
on this import	ant and difficult subject. In the meantime, the Willard
Report by the	Department of Justice is awaiting action by the National
Security Coun	cil Staff.

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SUBJECT: Unauthorized Disclosures

Distribution: (IC 82-5575)

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(27 Sept 82)



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pt 3.11

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IC/82/5569 20 September 1982

	MEMORANDUM FOR:	Acting DCI	•
	FROM:	Walter Elder Executive Secretary, NFIB/	NFIC
25 X 1	SUBJECT:	NSA Proposal on Unauthorize Follow-on Action	ed Disclosures:
25 X 1	1. Action Chairman, Securi so advise NSA.	Requested: That you approve the Example 1.	e the recommendation by the xecutive Secretary, NFIB/NFIC
25X1	his 9 September Security Committ scheduled this i for 12-13 Octobe	1982 memorandum (attached) tee for consideration. The item for the annual Security	by the Deputy Director, NSA, in have already been referred to the Chairman, Security Committee, has Committee seminar scheduled like to get the advice of the on to the DCI.
	3. Recomme	endation:	
25 X 1	a) App of this item.	orove the Chairman, Security (Attached)	Committee's proposed handling
		Approved:	2 5 SEP 1982
·		ave the Executive Secretary, e NFIB consideration.	NFIB/NFIC advise NSA about the
	Į	Approvéd:	
		Disapproved:	(U)
25X1			WALTER ELDER
	Attachment As Stated	, •	
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l		SECRET	



NATIONAL SECURITY AGENCY

FORT GEORGE G. MEADE, MARYLAND 20755

Serial: N 1021 9 September 1982

SECRET

MEMORANDUM FOR THE CHAIRMAN, NATIONAL FOREIGN INTELLIGENCE BOARD

SUBJECT: Unauthorized Disclosures; Follow-on Actions

- 1. Reference is made to the NFIB discussions on 8 June 1982 relative to unauthorized disclosures of sensitive compartmented information.
- 2. As a supplementary action and follow-up to the timely and very welcome actions you have taken to stem the damaging flow of disclosures, I have suggested, through our representative to the DCI Security Committee, two new initiatives which may prove useful: one is a plan to accomplish better briefing and indoctrination for high-level officials with sensitive access; and second is a letter to be provided to each SCI-cleared individual by his Senior Official of the Intelligence Community alerting them to the potential for damage in unauthorized disclosures and putting them on notice of the legal and administrative actions which can be invoked for the unauthorized disclosure of SCI information. A copy of a proposed letter is attached.
- 3. I commend these initiatives to you for support and would appreciate your scheduling this important subject for discussion at an early NFIB meeting.

ROBERT E. RICH Deputy Director

Encl: a/s

Copy Furnished: NFIB Members

SC 05158-82 copy#__/

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Serial:

MEMORANDUM FOR THE NATIONAL FOREIGN INTELLIGENCE BOARD MEMBERS

SUBJECT: Security Advisory to Recipients of United States Signals Intelligence (U)

(U) In furtherance of the NFIB decision of 8 June, the following letter has been drafted for Senior Officials of the Intelligence Community (SOIC's) to provide to SIGINT recipients. Each organization may modify the letter as appropriate; the principal point is the expression of concern about recent disclosures, and the reaffirmation of the sensitivity and fragility of Signals Intelligence sources and methods.

"(S-CCO) You are being provided this letter by reason of your access to, and actual receipt of, classified Signals Intelligence (SIGINT) produced by the National Security Agency (NSA) through its interception and decipherment of communications of foreign intelligence interest. You may receive such SIGINT either directly from NSA or in intelligence dissemination by other agencies. Every recipient of this letter has been cleared for access to TOP SECRET CODEWORD information; every recipient receives highly classified foreign intelligence, including SIGINT; the United States has placed the highest confidence and trust possible in every recipient. I regret to have to advise you that some recipients appear to have violated this trust by improperly disclosing to persons in the news media information revealing current, successful United States SIGINT activities, including, in one instance, an actual, deciphered message text.

"(S-CCO) It is important that all users understand the fragility of SIGINT, the ease with which countermeasures can be devised, and the serious consequences which can follow from such disclosures, even inadvertent or well-intentioned disclosures which may seem innocuous. Neither the text of messages nor the fact of decryption need to be disclosed in order to endanger NSA's abilities; virtually any release of SIGINT-derived or related information, including even sanitized disclosures, permits foreign states to draw conclusions concerning our targets, capabilities and techniques. We are aware from SIGINT that the recent unauthorized disclosures have been so analyzed by foreign nations. Without going into detail, my conclusion is that the leaks have endangered the United States SIGINT system, a priceless national resource, and have raised fundamental questions about our continued ability to collect and disseminate SIGINT.

"(U) While the security of SIGINT is protected by various statutes, (18 U.S.C. §793 and 798 among them) the utility of other measures, including administrative sanctions, should not be ignored. The basic protection for SIGINT, however, must be the prudence and legality of those persons provided access. The purpose of this letter is to remind you of these facts.

SC-06743-82 Cy 1

Serial:

"(U) I am taking this extreme measure in order to stress the unprecedented seriousness of my concern. I request that each recipient of this memorandum ensure distribution to all individuals within their respective organizations who receive signals intelligence, in any form, with the added requirement that such individuals acknowledge by signature their understanding of the concerns expressed herein."

(Organization SOIC)

(Signature of SIGINT Recipient)"

SC-06743-82

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DIRECTOR OF CENTRAL INTELLIGENCE

Security Committee

SECOM- D-314

15 September 1982

	MEMORANDUM FOR:	Mr. Walter Elder ES/NFIB					
STAT	FROM:	Chairman					
	SUBJECT:	NSA's Proposal Regarding Unauthorized Disclosures of SCI					
			PL 86-36				
	NSA member of the	ated to you in our 15 September telephone conversation, the ne Security Committee previously suggested the same actions memorandum from NSA to the NFIB; i.e., a cautionary letter ers, an interagency briefing team to ride the circuit preac	h-				
STAT	ing good SCI security, etc. I promised the NSA member of SECOM, that I would place this matter on the agenda for the Security Committee annual seminar, to be held 13 October 1982. While I am sympathetic with Phil's views and would like to do something constructive about leaks, I would like to have the advice of the entire Committee after full discussion of possible implementation of the NSA suggestions. After the seminar I will confer with you and attempt to prepare appropriate advice to the DCI regard-						
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STAT	ing this matter						

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ATIONAL SECURITY AGENCY CENTRAL SECURITY SERVICE

FORT GEORGE G. MEADE, MARYLAND 20755

Serial: M5/0058/82
16 July 1982

MEMORANDUM FOR THE CHAIRMAN, DCI SECURITY COMMITTEE

SUBJECT: Unauthorized Disclosures

- 1. The recent spate of serious intelligence disclosures in the news media serves to illustrate the need to studiously review our traditional response to such occurrences. Although "leaks" investigations may serve some useful purpose in deterrence, and they therefore should be continued, they have not been successful in preventing them. Furthermore, it appears that the sources of many of the disclosures are senior officials who are not fully aware of the sensitivity of our intelligence product.
- 2. I therefore propose that the Security Committee consider establishing a cadre of individuals whose task would be to conduct specialized briefings of senior government officials emphasizing the need to protect intelligence sources and methods. A program would be developed for these individuals to brief newly appointed government officials and to conduct regular follow-on briefings. Additionally, members of this group, although not empowered to authorize the public release of Sensitive Compartmented Information, could provide instantaneous individualized guidance on proposed public statements and direct officials to the proper agency for indepth questions and declassification authority. Although security officers experienced in briefing and awareness functions should be included in this group, obviously operational and/or information security officers should also be included. Extension of this proposed service to lower level officials, particularly those with press contact, should also be considered.
- 3. I am reminded that the Security Committee was originally established to address the problem of unauthorized disclosures. Although I am well aware of recent efforts by the Unauthorized Disclosures Investigations Subcommittee, we must vigorously pursue alternative attempts to alleviate the problem. I believe the time has come for the Security Committee and, indeed, the Intelligence Community, to make a substantial commitment in addressing this problem. Resources should be identified for the establishment of this specialized group, and it should be supported in such a way as to receive a high degree of visibility. Furthermore, the Director of Central Intelligence should be asked to seek a Presidential directive specifying that no government official be permitted to receive SCI without having been duly briefed about the perishable quality of intelligence product.

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Serial: M5/0058/82

- 4. As a second initiative in this area, we have prepared the attached draft letter for ultimate delivery to each Signals Intelligence user by his SOIC. This action is responsive to the NFIB position taken at their 8 June 1982 meeting following deliberations relative to the recent intelligence disclosures.
- 5. Because of the pressing nature of the unauthorized disclosures problem, I would have liked discussion of my proposal during the Security Committee meeting on 21 July 1982. However, as this is not possible, perhaps a special meeting could be called to consider my proposal.

Encl: a/s		•	

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PL 86-36